

Research Article

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## Identification of Substandard and Falsified Veterinary Medicinal Products on the Rwandan Market Using the Global Pharma Health Fund Minilab<sup>®</sup>

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### Abstract

The quality of veterinary medicinal products (VMP) is essential for efficient disease management. Therefore, VMPs that do not meet the required standards of quality can lead to increased sickness, death, and the development of antimicrobial resistance, posing a danger to both animals and humans. This study aimed to identify substandard and falsified VMPs on the Rwandan market using the Global Pharma Health Fund (GPHF)-Minilab<sup>™</sup>. VMP samples were purchased and collected in a cross-sectional study from veterinary retail pharmacies from five districts in four provinces of Rwanda, during May and June 2023. These samples were transported to the Veterinary Laboratory of the School of Animal Sciences and Veterinary Medicine, Nyagatare campus, University of Rwanda, and stored until analysis. The samples were subjected to physical and chemical analysis following the GPHF-Minilab<sup>™</sup>'s guidelines. A total of 130 samples from two categories of VMP were purchased from 10 veterinary retail pharmacies in urban and rural areas. The results of this study revealed that none of the assessed VMP samples failed physical tests (visual inspection, weight verification, and disintegration test). 10 samples (Sulfamethoxazole/Trimethoprim) out of 130 (7.7%) passed the visual inspections but later failed to comply with Thin-Layer Chromatography result specifications. This is an indication of the presence of substandard and falsified VMP circulating in Rwanda that warrants regular inspection and chemical quality control of VMPs along the supply chain.

**Keywords:** Rwanda; TLC; Veterinary Medicinal Products; Retailer Veterinary Shops; Nyagatare

## Introduction

The quality of veterinary medicinal products (VMP) is essential for efficient disease management. Therefore, poor-quality VMP may lead to increased morbidity, mortality, and the emergence of antimicrobial resistance and pose a risk to animals and humans. Poor quality VMPs include substandard VMP, caused by poor manufacturing or distribution practices, and falsifications, prompted by a deliberate intent to fraud [1]. Different studies [2-4] have defined substandard drugs as “genuine medicines which have not passed the standard and quality testing protocol set for them”. Falsified products are therefore a type of substandard drug [5]. The World Health Organization (WHO) defines falsified medicines as “drugs that are deliberately and fraudulently produced and/or mislabeled with respect to identity and/or source to make it appear to be a genuine product” [6]. According to new research from WHO, 1 in 10 medical products circulating in low- and middle-income countries is either substandard or falsified [4]. This is probably due to inadequate regulation and governance that are compounded by unethical practices by manufacturers, importers, wholesalers, retailers, and practitioners.

Identifying substandard and falsified veterinary medicinal products on the Rwandan market is essential for several compelling reasons. Firstly, it ensures the effective treatment of animal diseases, thus promoting animal welfare and bolstering the sustainability of the livestock industry. Secondly, it plays a crucial role in mitigating the risk of foodborne illnesses and the development of antimicrobial resistance in humans, thereby safeguarding public health. Thirdly, this identification process helps minimize economic losses for farmers and the agricultural sector by preserving animal productivity and preventing trade disruptions.

The presence of substandard and falsified veterinary medicinal products in Rwanda poses significant implications for both veterinary and public health. These implications encompass compromised animal welfare resulting from ineffective disease treatment, the aggravation of antimicrobial resistance, increased risks of zoonotic disease transmission to humans,

and apprehensions regarding food safety due to contaminated animal products. Furthermore, the livestock industry may suffer economic losses, while inadequate regulatory oversight presents challenges to guaranteeing the quality and safety of veterinary medicines. Addressing these implications requires the implementation of robust regulatory measures, effective enforcement mechanisms, and collaborative efforts to safeguard both animal and public health in Rwanda.

These poor-quality products may contain unknown medication concentrations (for example with the wrong active ingredients, without active ingredients, with insufficient or too many active ingredients, and/or with fake/falsified packaging) as well as potentially hazardous impurities (for example heavy metals and unlabeled drug substances). When these products are used, serious side effects such as lack of disease control, worsening of disease, severe reactions, or even death may occur.

Substandard and falsified VMPs contribute significantly to the proliferation of antimicrobial resistance among animals. When animals are treated with ineffective or substandard medications, it can lead to incomplete eradication of pathogens, potentially fostering the development of antimicrobial-resistant strains [20]. This, in turn, poses a serious threat to both animal and human health, as resistant pathogens can be transmitted between animals and humans. Antimicrobial resistance is a global health crisis that affects not only animals but also humans (Zhang et al., 2022). The interconnectedness of human and animal health means that efforts to address AMR must extend to veterinary medicine. Highlighting the link between substandard/falsified VMPs and AMR underscores the urgency of tackling this issue as part of broader global health initiatives. Furthermore, ensuring access to safe and effective veterinary care is essential for maintaining the health and welfare of animals, which in turn has implications for food safety, livelihoods, and public health. Substandard and falsified VMPs undermine this access by compromising the efficacy and safety of treatments. By emphasizing this point, the introduction underscores the importance of combating the proliferation of such products [18].

Administration of falsified antibiotics (or for example parasiti-

cides/anthelmintics) can enhance antimicrobial resistance, as well as the risks of treatment failure and disease spread. Also, substandard and falsified drugs represent an expanding issue throughout developing countries [4]. However, empirical evidence on VMP falsification is lacking in distribution systems. Thus, the use of falsified VMP should be examined and investigated. Different techniques such as high-performance liquid chromatography or gas chromatography coupled to detection systems such as ultraviolet spectroscopy, mass spectrometry, fluorescence, or chemiluminescence, have been used to test the quality of VMP to maintain an appropriate assurance of VMP quality [5]. Nevertheless, these techniques usually provide high sensitivity and selectivity but require high-grade instruments, solvents, and expertise, and finally, they become more and more expensive and only a few laboratories in some countries are currently available to perform them [5]. Consequently, the development and use of simple, easier, and faster tests should facilitate a balance between the need to increase the extent of VMP testing on the one hand, and the need to contain costs on the other. The Global Pharma Health Fund (GPHF)-Minilab offers inexpensive analytical techniques primarily based on (i) thin layer chromatography (TLC) for rapid drug quality verification and falsified medicines detection and (ii) physical testing for a quick check on visual appearance, powder/capsule/tablets/bolus weight, and deficiencies in VMP release [6]. Thus, the GPHF-Minilab could close the capacity gap on drug quality testing in countries where the means for an effective drug quality control sys-

tem are not fully in place or where full testing is expensive, hardly accessible, or time-consuming. The GPHF-Minilab will enable importers, wholesalers, retailers, practitioners, and regulatory bodies to protect themselves against the menace of dangerous trade in spurious and dodgy VMP. This may serve as an important source of information about the quality of VMP available to animals. It is also vital that planning effective interventions improve the quality of VMP. Hence, this study is pioneering in Rwanda to fill knowledge gaps on substandard and falsified VMP available on the Rwandan market using GPHF-Minilab®.

## Results

### Overview of Collected VMP Samples

As shown in Table 1, 130 VMP samples from 13 APIs were collected in the course of this study. A total of 60 VMP samples from 6 APIs (Clavulanic acid/Amoxicillin, Tetracycline hydrochloride, cloxacillin, Cefalexin, Cefazolin sodium salt, Amoxicillin, and Ampicillin Trihydrate) were excluded from the TLC testing, most frequently because their single TLC test protocols for the respective dosage form are currently not available in the manual accompanying the GPHF-Minilab.

Of the 130 VMP samples included in the physical testing, 50.0% (n=65) were collected from licensed veterinary retail pharmacies whereas the other 50.0% (n=65) were collected from non-licensed veterinary retail pharmacies in five districts of Rwanda.

**Table 1:** Overview of collected VMP samples

Reference standards API	Dosage form	Number of samples per API	Source of samples		Total number of samples collected
			Licensed veterinary retail pharmacy	Non-licensed veterinary retail pharmacy	
Clavulanic acid/Amoxicillin*	Injectable	2	1	1	10
Sulfamethoxazole/Trimethoprim	Powder	2	1	1	10
Doxycycline (as hyclate)	Powder	2	1	1	10
Tetracycline hydrochloride*	Eye Ointment	2	1	1	10
Gentamycin sulfate,	Injectable	2	1	1	10

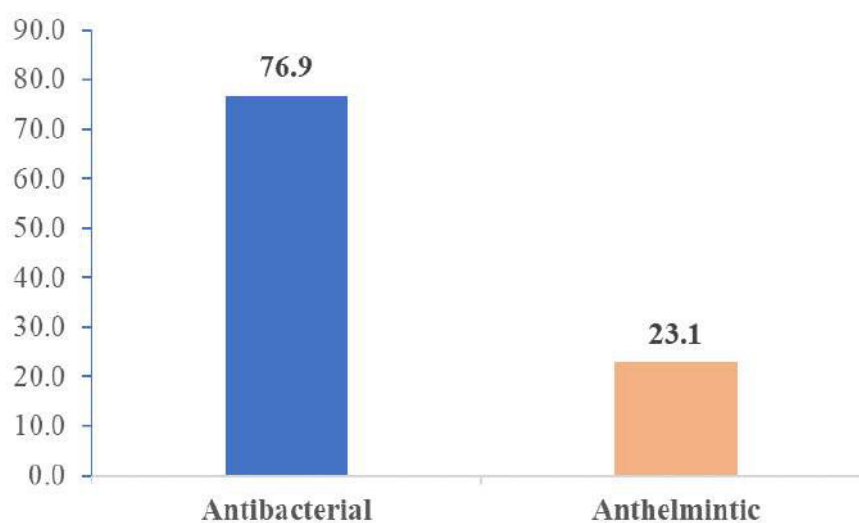
Cloxacillin*	Intramammary Suspension	2	1	1	10
Cefalexin*	Injectable	2	1	1	10
Cefazolin sodium salt	Powder	2	1	1	10
Albendazole	Bolus	2	1	1	10
Mebendazole	Bolus	2	1	1	10
Praziquantel	Bolus	2	1	1	10
Amoxicillin*	Injectable	2	1	1	10
Ampicillin*	Smooth Sterile Cream	2	1	1	10

\*Single TLC test protocols are not available for the respective dosage form in the manual accompanying the GPHF-Minilab.

All sampled veterinary retail shop owners were registered with both the Rwanda Council of Veterinary Doctors (RCVD) and the Rwanda FDA. None of the sampled veterinary retail shop owners had training in veterinary pharmacy management in the last one year. The last time visited by Rwanda FDA and RCVD was 1 to 6 months and more than 12

months, respectively.

Figure 1 presents the therapeutic categories of the 130 VMP samples. 76.9% (n=100) of VMP samples were medicines for the treatment of infectious diseases whereas 23.1% (n=30) were anthelmintic veterinary drugs.



**Figure 1:** Therapeutic categories of the 130 veterinary medicinal products samples

## Results of VMP Sample Analysis

### Physical Testing

The physical testing of VMP samples (n=130) encompassing antibacterial (n=100) and anthelmintics (n=30) was per-

formed. The descriptions of the physical characteristics of samples observed during visual inspection are presented in Table 2. Overall, the findings of visual inspection revealed that none of the assessed VMP samples showed defects in physical characteristics, packaging, and/or labeling information.



**Table 2:** Visual assessment of the VMP sampled (n = 130)

Description	Present		Absence	
	Frequency	Percentage	Frequency	Percentage
Strength	130	100		
Deficiencies in labelling and packaging	0	0	130	100
Dosage forms	130	100		
Manufacturing date	130	100		
Expiry date	130	100		
Batch Number	130	100		

The results of the weight verification and disintegration test categorized based on the source of samples, APIs, and veterinary therapeutic category is depicted in Table 3. The results of the weight verification test indicated that all VMP samples

match the VMP's label claim. Furthermore, all the boluses placed into a wide neck bottle vessel containing 100 mL of warm tap water at approximately 37°C were fully disintegrated within 30 minutes

**Table 3:** The results of weight verification and disintegration test of VMP samples

Category	Sample tested	Weight verification		Disintegration test	
		Passed	Failed	Passed	Failed
<i>Active Pharmaceutical Ingredients</i>					
Clavulanic acid/Amoxicillin	10	10	0	N/A	N/A
Sulfamethoxazole/Trimethoprim	10	10	0	N/A	N/A
Doxycycline (as hyclate)	10	10	0	N/A	N/A
Tetracycline hydrochloride	10	10	0	N/A	N/A
Gentamycin sulfate	10	10	0	N/A	N/A
Cloxacillin	10	10	0	N/A	N/A
Cefalexin	10	10	0	N/A	N/A
Cefazolin sodium salt	10	10	0	N/A	N/A
Albendazole	10	10	0	10	0
Mebendazole	10	10	0	10	0
Praziquantel	10	10	0	10	0
Amoxicillin	10	10	0	N/A	N/A
Ampicillin Trihydrate	10	10	0	N/A	N/A
<i>Therapeutic category</i>					
Antibacterial	100	100	0	N/A	N/A
Anthelmintic	30	30	0	30	0
<i>Source of samples</i>					
Licensed veterinary retail shops	65	65	0	15	0
Non-licensed veterinary retail shops	65	65	0	15	0

### TLC Testing

In total, 7 different APIs were tested according to the single

TLC test protocols of the GPHF Minilab manual. A detailed overview of the different APIs and dosage forms of the VMP samples included in the TLC analysis is given in Table 4.

**Table 4:** APIs tested according to the protocols of the GPHF-Minilab manual

Name of API	Total number of samples	Number of stated manufacturers	Stated strength	Dosage form	Number of samples
Albendazole	10	2	2500mg/bolus	Bolus	5
			300 mg/bolus	Bolus	5
Cefazolin sodium salt	10	1	100mg/sachet	Powder	10
Doxycycline (as hyclate)	10	1	100 mg/sachet	Powder	10
Gentamycin sulfate	10	1	100ml	Injectable	10
Mebendazole	10	2	110 mg/bolus	Bolus	10
Praziquantel	10	2	25 mg/bolus	Bolus	5
			50mg/bolus	Bolus	5
Sulfamethoxazole/Trimethoprim	10	2	100/20mg/sachet	Powder	10

Among 70 VMPs from 7 APIs analyzed using TLC protocols, 10 VMPs (14.3%) from one API (Sulfamethoxazole/Trimetho-

prim) from the same brand failed to comply with TLC result specifications as indicated in Table 5.

**Table 5:** TLC results for 70 veterinary medicinal products

Name of API	Total number of samples analyzed	TLC results	
		Passed	Failed
Albendazole	10	10	0
Cefazolin sodium salt	10	10	0
Doxycycline (as hyclate)	10	10	0
Gentamycin sulfate	10	10	0
Mebendazole	10	10	0
Praziquantel	10	10	0
Sulfamethoxazole/Trimethoprim	10	0	10
Total	70	60	10

Table 6 presents the detailed results from the TLC analysis

conducted on 7 different APIs. Among the tested APIs, one (1) was qualified in this study as probably a falsified API.

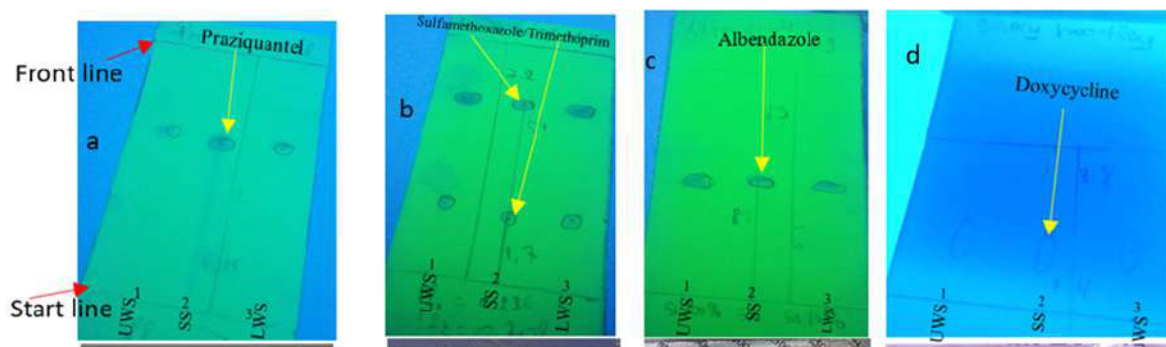
**Table 6:** Detailed results from the TLC analysis conducted on 7 different APIs

Drug	API	Results observed	Retention factor (Rf) value	Reference RF value	Interpretation	Conclusion
Sulfamethoxazole /Trimethoprim	Sulfamethoxazole	The Sulfamethoxazole sample spot in the chromatogram obtained with the test solution differ in terms of colour, size, intensity, shape and travel distance to that in the chromatogram obtained with the lower and higher standard solution.	0.718	about 0.65	The spots produced show an Rf-value of about 0.70 each, and the center spot (sample) looks less than the 80% reference spot. In addition, all three spots show a blue-violet fluorescence at 254 nm. Even if, Sulfamethoxazole is the product, the drug tested is a poor-quality drug, likely with poor therapeutic effects if any.	Failed
	Trimethoprim	The Trimethoprim sample spot in the chromatogram obtained with the test solution doesn't correspond in terms of colour, size, intensity, shape. However, the Trimethoprim sample spot in the chromatogram obtained with the test solution correspond in terms of travel distance to that in the chromatogram obtained with the lower and higher standard solution.	0.254	about 0.24	The sample contains very much less than 80% reference spots. Hence, it is a poor-quality drug probably with poor therapeutic effect if any.	Failed
Doxycycline (hyclate )	Doxycycline	The doxycycline sample spot in the chromatogram obtained with the test solution corresponds in terms of colour, size, intensity, shape, and travel distance to that in the chromatogram obtained with the lower and higher standard solutions.	0.36	about 0.41	The spots produced show an Rf-value of about 0.36 each and the centre spot (sample) looks bigger than the 80% reference spot. In addition, all three spots show a strong white fluorescent at 366 nm. Hence, doxycycline is inside the product and apparently in the correct range of concentration.	Passed
Gentamycin sulfate	Gentamycin	The Gentamycin sample spot in the chromatogram obtained with the test solution corresponds in terms of colour, size, intensity, shape, and travel distance to that in the chromatogram obtained with the lower and higher standard solutions.	0.673	about 0.85	The spots produced show an Rf-value of about 0.673 each and the centre spot (sample) looks bigger than the 80% reference spot. In addition, all three spots show a yellowish-orange spot after iodine staining. Hence, Gentamycin is inside the product and apparently in the correct range of concentration.	Passed

Albendazole	Albendazole	Albendazole 2500 mg sample spot in the chromatogram obtained with the test solution corresponds in terms of colour, size, intensity, shape, and travel distance to that in the chromatogram obtained with the lower and higher standard solutions.	0.44	about 0.46	The spots produced show an Rf-value of about 0.44 each and the centre spot (sample) looks bigger than the 80% reference spot. In addition, all three spots show blue-violet spots at 254 nm. Hence, Albendazole 2500 mg is inside the product and apparently in the correct range of concentration.	Passed
Cefazolin sodium salt	Cefazolin sodium salt	Cefazolin sodium salt 300 mg sample spot in the chromatogram obtained with the test solution corresponds in terms of colour, size, intensity, shape, and travel distance to that in the chromatogram obtained with the lower and higher standard solutions.	0.47	about 0.46	The spots produced show an Rf-value of about 0.47 each and the centre spot (sample) looks bigger than the 80% reference spot. In addition, all three spots show a blue violet colour at 254 nm. Hence, Cefazolin sodium salt 300 mg is inside the product and apparently in the correct range of concentration.	Passed
Mebendazole 100 mg	Mebendazole	Mebendazole 100 mg sample spot in the chromatogram obtained with the test solution corresponds in terms of colour, size, intensity, shape, and travel distance to that in the chromatogram obtained with the lower and higher standard solutions.	0.454	about 0.42	The spots produced show a Rf-value of about 0.454 each and the centre spot (sample) looks bigger than the 80% reference spot. In addition, all three spots show a blue violet color at 254 nm. Hence, Mebendazole 100 mg is inside the product and apparently in the correct range of concentration.	Passed
Praziquantel	Praziquantel	The Praziquantel sample spot in the chromatogram obtained with the test solution corresponds in terms of colour, size, intensity, shape, and travel distance to that in the chromatogram obtained with the lower and higher standard solutions.	0.607	about 0.55	The spots produced show a Rf-value of about 0.607 each and the centre spot (sample) looks bigger than the 80% reference spot. In addition, all three spots show a blue violet colour at 254 nm. Hence, Praziquantel 25 mg is inside the product and apparently in the correct range of concentration.	Passed

As presented in Figure 2b, one (1) API (Sulfamethoxazole/Trimethoprim) had differences in spot size and intensity compared to test solutions, respectively, upper working standard and low working standard. This result indicates differences in drug concentrations. Here (Figure 2b), the sample so-

lution spot on run number 2 fails to meet the size and intensity of the reference spots on run number 1 and 3 representing the higher (100%) and lower (80%) standards, respectively. Failing to meet this range of drug concentrations means that the product fails to meet the label claim on potency.



**Figure 2:** Examples of TLC analysis of samples of the present study

1 = Run 1; 2 = Run 2; 3 = Run 3. UWS: Upper working standard (100%); SS: Sample Solution; LWS: Lower working standard (80%).

## Discussion

Authors Quality-assured VMP are critical in preventing and mitigating diseases and preventing the emergency of resistance, as well as reducing risks attributed to the use of poor-quality VMP. In recent years, there has been growing awareness of the threats to individual and public health represented by poor-quality medicines for human use, but the field of VMP remains relatively neglected. In Rwanda, owing to the prevalence of infectious animal diseases [8, 9,10], VMPs such as antibiotics, anthelmintics, antiprotozoals, and acaricides are widely used [11]. However, there is scarce information regarding the quality of VMP circulating in the market.

One of the key aspects evaluated through physical testing is the identification of VMPs. This involves verifying the presence of APIs and ensuring they match the label claims. Failure to accurately identify APIs can have serious consequences, including ineffective treatment, development of resistance, or unexpected adverse effects in animals. Physical testing also assesses the uniformity of VMPs, including their appearance, color, odor, and texture. Any deviations from the expected characteristics may indicate formulation inconsistencies, contamination, or degradation, which can compromise the quality and safety of the product. For instance, changes in color or odor may signal chemical degradation or contamination with impurities, rendering the VMPs unfit for use. The significance of physical testing results extends beyond individual VMPs to broader implications for veterinary practice and

public health. Ensuring the quality and safety of VMPs is crucial for maintaining animal health and welfare, preventing the spread of diseases, and safeguarding public health by mitigating the risks associated with consuming animal-derived products.

This study is a pioneer application of the physical testing and thin-layer chromatography (TLC) test through the Global Pharma Health Fund (GPHF)-Minilab in identifying falsified VMP circulating on the Rwandan market. The approach has not been used previously in evaluating the quality of VMP.

In the current study, a total of 60 VMP samples from 6 active pharmaceutical ingredients (APIs) (Clavulanic acid/Amoxicillin, Tetracycline hydrochloride, cloxacillin, Cefalexin, Cefazolin sodium salt, Amoxicillin, and Ampicillin Trihydrate) were excluded from the TLC testing, most frequently because their single TLC test protocols for the respective dosage form are currently not available in the manual accompanying the GPHF-Minilab. This could be attributed to the fact that the current GPHF-Minilab manual contains a collection of 100 TLC test protocols for 100 essential APIs including a multitude of solid and liquid formulations, salt forms, and fixed-dose combination products most used in human medicine [6]. Only 22 (22.0%) APIs are related to VMP in different dosage forms. Furthermore, the current single TLC test protocols were mostly developed based on tablets/bolus and capsules [6]. This finding corroborates with the observations of [12] in Ethiopia that a total of 136 out of 2055 samples (6.6%) were excluded from the TLC analysis, most frequently because they represented oral liquid dosage forms. This was due



to the non-existence of GPHF-Minilab protocols for oral liquid dosage forms.

The results of this study revealed that none of the assessed VMP samples failed physical tests (visual inspection, weight verification, and disintegration test). This finding could be related to the regular visit of veterinary drug shops by regulatory bodies namely Rwanda FDA and Rwanda Council of Veterinary Doctors. On the other hand, the regulation of the VMP supply chain in Rwanda could explain this finding. The VMP supply chain in Rwanda comprises different actors (manufacturers, wholesalers, distributors, retailers, and end-users). VMP importers are registered with the Rwanda FDA and run large-scale businesses that deal directly with international manufacturers/companies. Imported VMP are physically checked by the Rwanda FDA and then importers sell these VMP to primary, secondary, and tertiary distributors/wholesalers and retailers. In the sample districts, all non/licensed veterinary retailer shops bought the VMPs from distributors and/or wholesalers especially located in Nyarugenge district, Kigali city. Conversely, the defects in the physical characteristics of the VMP samples were reported from Ethiopia [13] as the result of visual inspection. This difference should be supported by the policy framework regulating the VMP supply chain in these countries.

Effectively addressing manufacturing malpractices and supply chain management issues concerning veterinary drugs in Rwanda demands a holistic approach that identifies and addresses the root causes while implementing robust mitigation strategies. These root causes may include insufficient regulatory oversight, lack of transparency in the supply chain, inadequate quality control measures, and limited availability of high-quality veterinary drug products. To tackle these challenges head-on, Rwanda should strengthen regulatory enforcement and compliance mechanisms, foster stronger collaboration between regulatory authorities and industry stakeholders, and invest in capacity-building initiatives to raise manufacturing standards and improve supply chain management practices. Additionally, promoting transparency and accountability in the procurement and distribution of veterinary drugs, implementing rigorous quality control measures, and facilitating access to verified veterinary drug products

can collectively safeguard animal health, enhance public confidence, and mitigate the risks associated with manufacturing malpractices and supply chain management issues within the veterinary drug sector.

In the current study, 10 samples (Sulfamethoxazole/Trimethoprim) out of 130 (7.7%) passed the visual inspections but later failed to comply with TLC result specifications. This is supported by the findings of Tefera et al. [13], they reported that 60 samples out of 953 (6.3%) passed the visual inspections, but later failed to comply with assay result specifications.

The implications of failed thin-layer chromatography (TLC) tests for veterinary drugs are significant for both public health and veterinary practice. When a TLC test fails to detect the presence of veterinary drugs in a sample, it raises concerns about the potential misuse or improper administration of these drugs in animals. This can have serious consequences for public health, as it may lead to the consumption of animal products containing harmful residues of veterinary drugs by humans. Such residues can pose health risks, including allergic reactions, antibiotic resistance, and other adverse effects.

From a veterinary practice perspective, failed TLC tests highlight potential issues with drug administration protocols, dosage accuracy, or the quality of veterinary drug products. It underscores the importance of ensuring proper veterinary drug management, including accurate dosing, appropriate withdrawal periods, and adherence to regulatory guidelines. Failure to address these issues can compromise animal welfare, jeopardize public health, and erode trust in veterinary professionals. Moreover, repeated failures of TLC tests may indicate systemic problems within the veterinary supply chain, such as counterfeit or substandard drug products entering the market. This underscores the need for stringent regulatory oversight, quality control measures, and surveillance mechanisms to safeguard animal and public health.

The current finding indicates the probability of the presence of falsified VMP circulating in Rwanda. This could be linked to irregular chemical analysis of VMPs by the Rwanda FDA for regulatory inspection or post-market surveillance of VMPs despite their regular visit to the veterinary retailer

shops sampled. On the other hand, the observed poor quality of VMP (Sulfamethoxazole/Trimethoprim) may reflect the failure of manufacturers to comply with good manufacturing practices, or failure to implement adequate storage and distribution practices along the veterinary supply chain. In fact, it is difficult to distinguish quality problems caused by poor practices at manufacturing sites versus those caused by poor practices along the distribution chains.

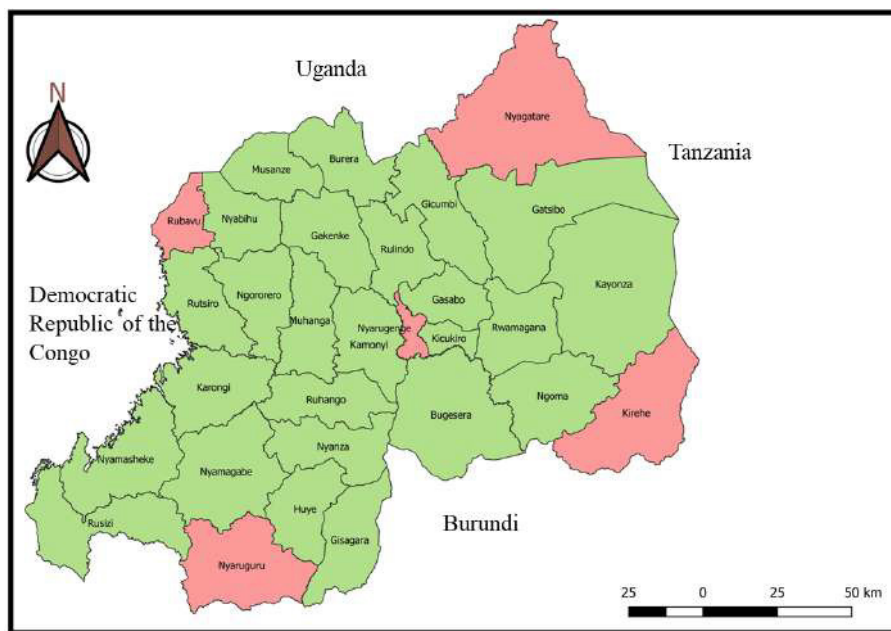
Given the fact that Sulfamethoxazole/Trimethoprim is an essential medicine widely used in the poultry industry in Rwanda, the quality failure observed for this VMP could jeopardize the existing efforts of the veterinary services. Therefore, this suggests the need for stronger control and monitoring of the

quality of VMP during production, procurement, distribution/ supply, storage, and post-market- surveillance.

## Materials and Methods

### Study Location

VMP were collected in a cross-sectional study from veterinary retail pharmacies located in five districts in four provinces of Rwanda, during May and June 2023. These five (5) districts are bordering four (4) neighbouring countries (Rubavu bordering the Democratic Republic of the Congo, Nyaruguru bordering Burundi, Kirehe bordering Tanzania, Nyagatare bordering Uganda), and one (1) district (Nyarugenge) in the city of Kigali (Figure 3).



**Figure 3:** Administrative map of Rwanda showing sampling districts

The VMP retailers were chosen because they mainly supply drugs to animal health service providers and livestock farmers. In addition, they are the most country widely accessed outlets for VMP. The choice of sampling locations was first based on the existing unofficial circuits of acquisition of veterinary drugs in Rwanda (mainly in districts at the borders). Acquisition of veterinary drugs through illegal circuits was reported in districts at the borders of Rwanda specifically in the Eastern province [Rwanda Food and Drugs Authority (Rwan-

da FDA), 2022]. Also, the illegal drug sellers in boutiques, village markets, and local shops get the veterinary medicine products from retailers and black markets inside and outside the country, especially in the area close to borders where smuggles illegally introduce veterinary medicinal products from neighboring countries and distribute them to farmer's community living near the borders (Ndayisenga, 2009). Second, the Nyarugenge district in Kigali City was included in the investigation because of the high number of veterinary re-

tail pharmacies.

### **Sampling Framework**

From each district, two veterinary retail pharmacies (licensed and non-licensed) were randomly selected from a list of all retail pharmacies using a random number selection. In each selected veterinary retail pharmacy, the VMP that were sampled had to contain the active pharmaceutical ingredients (APIs) that are commonly used in cattle, sheep, goats, swine, and/or poultry. These APIs are listed in Table 1. The choice of VMP purchased and collected was based on the following criteria: (i) on previous studies that have established low efficacy or resistance to these products in animals [8-10], (ii) on the capacity of GPHF-Minilab™ to be used™ [6], and (iii) on the frequency of their importation into the country according to Rwanda FDA (Manishimwe et al., 2022) or other studies that have established VMP on the Rwandan market. There were 30 APIs standards within the GPHF-Minilab, of which 43.3% (n=13) were found in the Rwandan market during the period of sample collection (Table 7). Thus, a total of 130 VMP containing 13 APIs across five districts (Figure 1) were purchased, collected, and transported to the Veterinary Laboratory of the School of Animal Sciences and Veterinary Medicine, Nyagatare Campus, University of Rwanda for analysis (Table 7).

### **Storage and Transportation of VMP Samples**

Storage and transportation of the collected samples to the testing laboratory were done as quickly and straight as possible so as not to jeopardize the quality of the collected VMP samples. Therefore, they were kept in their original packaging whenever possible and under storage conditions as specified on the label to avoid breakage and contamination during transport and detailed information was filled in the sample information collection form/questionnaire (Annex 1). Each collected VMP sample was coded for traceability. Sample code included API name, sampling site, and sampling date. Coded

samples with their respective sample information collection form were kept in the labeled sampling envelope and sealed.

### **Metadata Collected on the VMP Samples and Veterinary Retail Shops**

Detailed information on the VMP samples and veterinary retail pharmacies was collected using a predesigned sample information collection form or questionnaire (Annex 1). Briefly, administrative information related to veterinary retail shops included the names and addresses of the owners, sample collection dates, shop type (chain or single owner), size, registration status, licenses, qualification and competency of pharmacy staff (their last training), and last time visited by the Rwanda FDA. In contrast, information about the VMP samples included: container and closure, label (outer and inner packaging), product information leaflet: international non-proprietary name, brand name, dosage form, dosage statement, strength, number of units per container, manufacturer's full address, date of manufacture and expiry, batch number, APIs, transportation and storage conditions, indication of use, physical characteristics, indicated/targeted species, and packaging conditions. Additionally, spelling mistakes or grammatical errors and the VMP samples' visual appearance were recorded.

Before testing, collected VMP samples were stored in the laboratory storage facilities under appropriate conditions.

### **Analysis of Veterinary Medicinal Products Samples**

The GPHF-Minilab manual contains protocols for the analysis of 100 APIs mainly in the forms of tablets/bolus, capsules, and/or injectables, as well as for frequently fixed combinations of these APIs [6]. Therefore, after purchasing, collecting, and transporting VMP, we observed that six (46.2%) APIs had no Minilab's Thin-Layer Chromatography (TLC) test protocols for the respective dosage forms that were available on the market during the period of VMP sampling (Table 8).

**Table 8:** Status of APIs vis-à-vis the available GPHF- Minilab protocols

Reference standard	Dosage form	Available Minilab protocol of the present dosage form	
		Yes	No
Albendazole	Bolus		
Amoxicillin	Injectable		
Ampicillin Trihydrate	Smooth Sterile Cream		
Cefalexin	Injectable		
Cefazolin sodium salt	Powder		
Clavulanic acid/Amoxicillin	Injectable		
Doxycycline (as hyclate)	Powder		
Gentamycin sulfate	Injectable		
Mebendazole	Bolus		
Praziquantel	Bolus		
Sulfamethoxazole/Trimethoprim	Powder		
Tetracycline hydrochloride	Eye Ointment		
Cloxacillin	Intramammary Suspension		

Minilab protocol exists

Minilab protocol doesn't exist

Therefore, the quality of VMP samples using GPHF-Minilab involves a four-stage test plan that employs very simple physical and chemical analytical techniques [6, 7]: (i) a visual inspection scheme of solid dosage forms, including associated packaging material, for early rejection of the more crudely presented VMP counterfeits, (ii) a disintegration test for a preliminary assessment of deficiencies related to VMP solubility and availability, (iii) A quick check of the fill and total weight serves as an early indicator for the detection of false information related to the drug content, and (iv) easy-to-use thin-layer chromatography as a chemical test for rapid verification of label claims regarding drug identity [6].

**Physical Testing of VMP Samples**

The physical testing was a visual observation of the parameters of each VMP sample, weight verification, and disintegration test (if applicable). The latter test is not applicable for injectables, dry syrups, creams, ointments, suspensions, and chewable tablets.

A visual inspection test was conducted by examining dosage

forms and packaging material to detect obvious and gross product faults as specified in the GPHF-Minilab Manual [6]. Therefore, parameters carefully checked and recorded during the visual inspection included but not limited to deficiencies in labeling, packaging and pack size, dosage forms, strength, manufacturing and expiration dates, warning instructions, batch number, spelling mistakes or grammatical errors, availability and information on the primary and secondary packaging, indications (Figure 4). In particular, tablets/bolus were checked for unaltered surfaces and color uniformity and undamaged.

The eligibility and correctness of the above information were checked against GPHF-Minilab Manual guidelines [11]. Thus, the VMP sample was considered as falsified/substandard in case of poor, altered, or absent printing on the packaging material, simple spelling faults, wrong/absent of batch number, false formats for/wrong manufacturing and expiration dates, non-existing addresses for manufacturers, wrong tablets/bolus shapes and color.



A weigh verification consisted of quickly checking on tablet/bolus and powders for injection or suspension mass to see variations and deficiencies in weight against specifications supplied by the genuine manufacturer indicating poor and

non-uniform dosing [6]. Five randomly selected bolus and powders for injection or suspension were weighed on a calibrated electronic pocket balance (KERN CM 60-2N, KERN & SOGH GmbH, Germany) (Figure 4).



Figure 4: Weight verification

To pass this criterion, the fill weight of bolus or powders for injection or suspension should not fall below the dosage strength claimed on the label.

Next to a visual inspection scheme and verifying the fill and total weight of solid dosage forms, the search on falsified and substandard VMP included a simplified disintegration test to foresee deficiencies in VMP release probably due to poor bolus formulation or storage. Disintegration was defined as that state in which no residue of the tablets/bolus remains in the

test solution. Therefore, disintegration testing was carried out as specified in the GPHF Minilab manual [6]. For that, six boluses per product, chosen at random, were tested according to the basic GPHF-Minilab kit consisting of a wide-neck bottle, alcohol thermometer, and a timer [7]. Criteria of this test were marked as passed when bolus samples placed into a wide neck bottle vessel containing 100 mL of warm tap water at approximately 37°C fully disintegrated within 30 minutes (Figure 5).

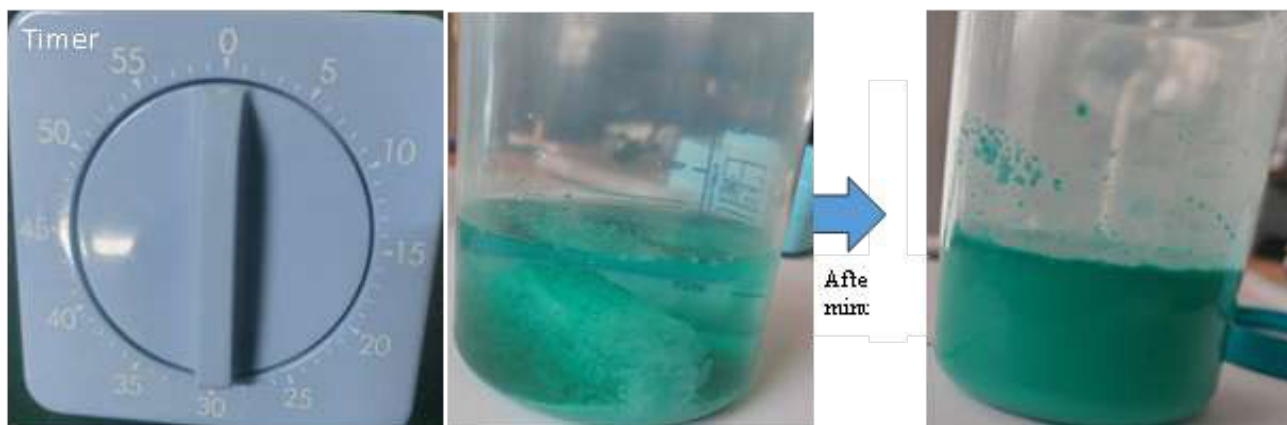


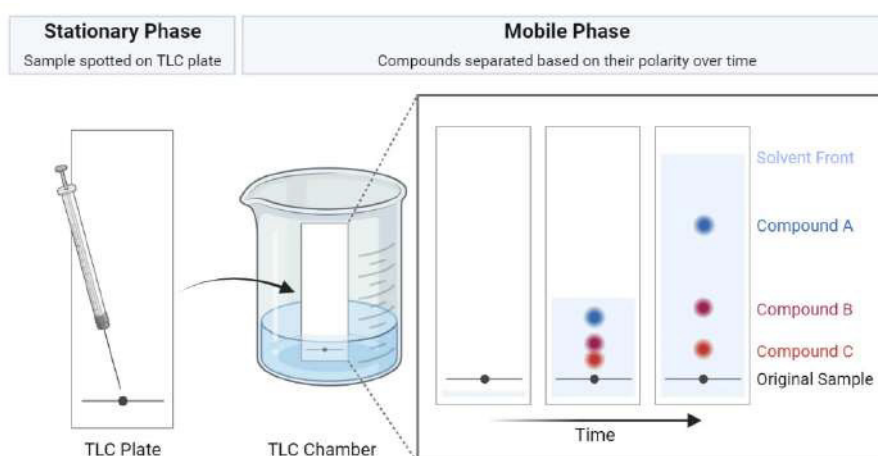
Figure 5: Disintegration testing



### Thin-layer Chromatographic Analysis

Thin-layer chromatography (TLC) was used for the semi-qualitative determination of API present in the dosage forms. TLC is a simple analytical technique used for the separation and identification of compounds from mixtures. The TLC technique uses the same principle as extraction to accomplish the separation of compounds: that is, the partitioning of com-

pounds between two phases based on differences in the physical properties of the compounds. In the case of TLC, one phase is a mobile liquid solvent phase and the other phase is a stationary solid phase with a high surface area (Figure 6). The stationary phase normally consists of a thin layer of finely divided adsorbent, typically silica or alumina powder, on a supporting material of glass or metal foil. The mobile phase is an organic solvent or mixture of solvents [6].

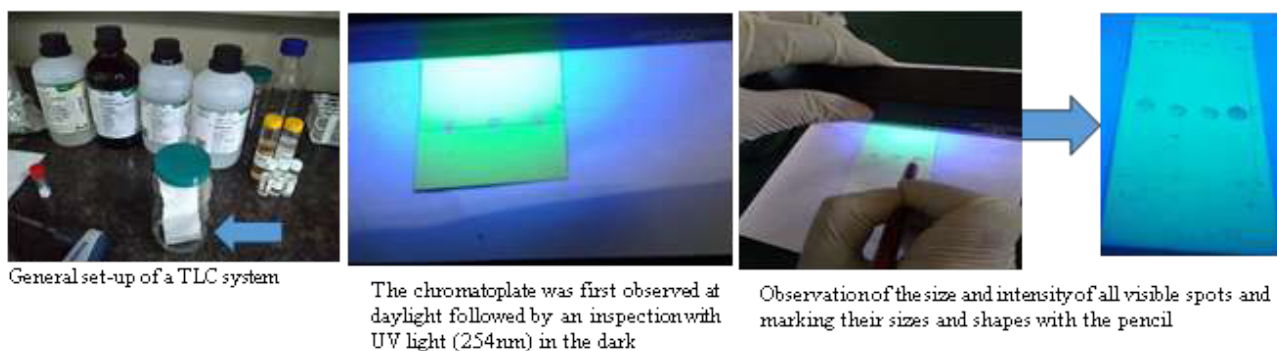


**Figure 6:** Principle of Thin Layer Chromatography (TLC) [Shashank and Shreya, 2022]

TLCs were performed according to the single TLC test protocols of VMP samples as described in the GPHF-Minilab manual [6]. Briefly, TLC starts by using aluminium chromatoplates pre-coated with silica gel 60 F254 (size of 5 x 10 cm; by Merck, Darmstadt, Germany) to fit into the TLC developing chamber. Tablets/bolus were crushed with a pestle before extraction by wrapping up it into aluminium foil and crushing it down to a fine powder. Next, all solids were dissolved in a known volume of extraction solvent specific to each VMP sampled using a set of various straight pipettes capable of delivering an accurate volume of 0.01 to 25.0 ml of solvent and therefore, the working standard or working sample solution was prepared accordingly. The working standard solution 100% (upper working limit) represented a VMP of good quality containing 100% of API of the VMP sampled whereas a working standard solution 80% (lower working limit) represented a VMP of poor quality containing just 80% of the

amount of API of sampled VMP as stated on the VMP's label. Consequently, API content was determined semi-quantitatively against a standard solution concentrated to an 80% lower specification limit (LSL) and 100% upper specification limit (USL) of the declared amount, respectively [13].

Using a pencil of soft grade and a ruler, the origin line was marked on a chromatoplate on about 1.5 cm from the bottom edge of the chromatoplate. Two (2) µl of each test and standard solution were applied on chromatoplate using microcapillary pipette. The loaded TLC plate was placed into the development tank and wait till the solvent front has moved about three-quarters of the length of the TLC plate. After that, the plate was removed from the TLC tank and allowed any excess solvent to evaporate and the solvent front was marked on TLC plate. After drying off all solvent, the chromatoplate was first observed at daylight followed by an inspection with UV--light of 254 nm in the dark (Figure 7).



**Figure 7:** Summary of Thin-layer chromatography testing

The center of the spots and both travel distances were expressed in millimeters, the one from the solvent front and the one from the spots were marked using a graduated ruler (Fig-

ure 8). The chromatoplate reading employed the principle of comparing spots of the test sample and reference solutions (Table 9).

**Table 9:** Principle of comparing spots test sample and reference solutions

Criteria	Sample	Standard	Conclusion
Spot intensity	same	same	Identical API in standard and sample solution
	different		Low concentration of API in the sample compared to standard
Spot size	same	same	Identical API in standard and sample solution
	different		Low concentration of API in the sample compared to standard
Travel distance expressed in millimetres	same	same	Standard and sample solutions contain the same API
	different		Standard and sample solutions contain different APIs
Relative retention factor	same	same	Standard and sample solutions contain the same API
	different		Standard and sample solutions contain different APIs

The principal spot obtained with the test sample solution was required to correspond with the chromatographic runs of the standard solution in terms of color, shape, size, intensity, and relative retention factor (Rf) value (Figure 8). As presented in Figure 8, Run number 1 represents the sample solution. In

contrast, run number 1 and 3 represent the upper/higher (100%) and lower (80%) standard solutions, respectively. Failing to meet this range of drug concentrations means that the product fails to meet the label claim on potency. Also, the differences in travel distances indicate that the test solution contains a different drug.

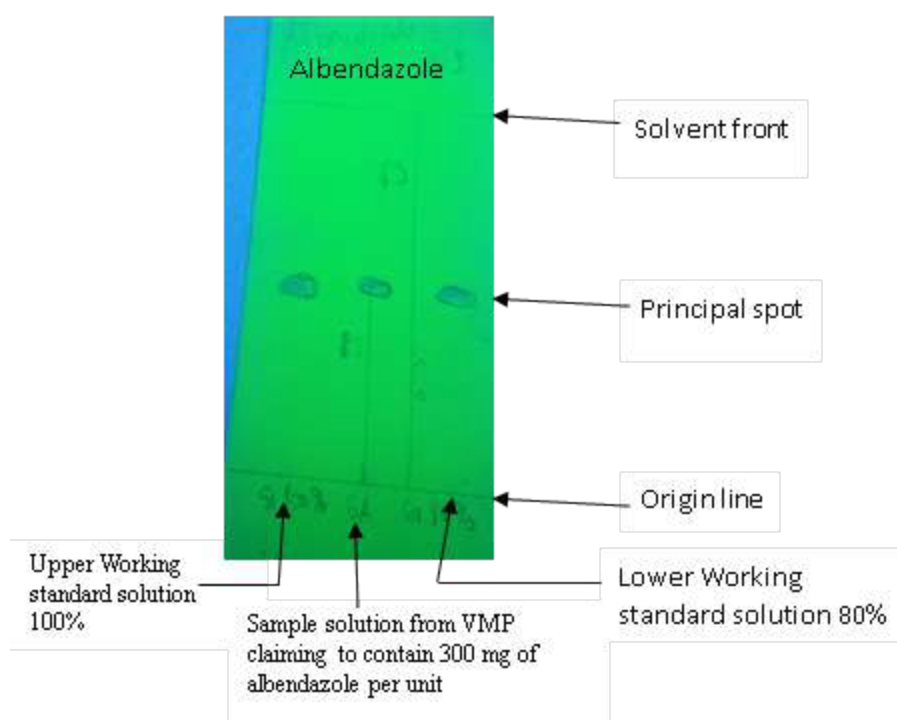


Figure 8: Chromatoplate of Albendazole observed under Ultra Violet light of 254 nm

### Data Analysis

Six APIs (Table 8) were excluded from TLC testing and statistical analysis because they had no Minilab's Thin-layer Chromatography test protocols for the respective dosage form [6].

Thus, single TLC test protocols were available for 7 different APIs. All data were entered and analyzed using Excel by Microsoft Office Professional Plus 2016.

The relative retention factor (Rf) value was computed using the following formula [6]:

$$Rf \text{ test solution in percent} = \frac{\text{Distance moved by spot}}{\text{Distance moved by solvent front}} \times 100$$

The test sample was considered failed if the Rf value of the test sample was different by more than 10% from that of the standard sample and/or if the intensity of the spot was less than that of a reference containing 80% of the stated amount of the API. In contrast, there was strong evidence that the API in the test and standard solutions were identical if the principal spots of both samples showed the same travel distance. In other words, the VMP sample passed the criteria if the intensity of the principal spots was detected between 80% lower specification limit and 100% upper specification limit. TLC plates were photographed with a smartphone (Samsung Galaxy A72) camera.

### Conclusions

The results of the present study indicated that 10 samples (Sulfamethoxazole/Trimethoprim) out of 130 (7.7%) passed the visual inspections but later failed to comply with TLC result specifications. Therefore, continued strengthening of the inspection and chemical quality control of VMPs along the supply chain is highly recommended. Furthermore, the VMP sample that GPHF-Minilab™ identified to be substandard and falsified should be sent to a quality control laboratory of Rwanda FDA for confirmation and verification of the API content.

## Author Contributions

Conceptualization, P.F.J., H.R. and N.P.; methodology, L.J., P.F.J., H.R. and N.P.; software, N.P. and H.J.P; validation, L.J., P.F.J., I.E. and N.M.; formal analysis, N.P., H.J.P.; investigation, H.R., N.P.; resources, L.J., P.F.J.; data curation, M.R., I.E. and N.M.; writing—original draft preparation, H.R., N.P. and H.J.P.; writing—review and editing, M.R., I.E., N.M., L.J., P.F.J.; visualization, N.P.; supervision, L.J. and P.F.J.; project administration, H.R.; funding acquisition, L.J. and P.F.J. All authors have read and agreed to the published version of the manuscript.

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## Data Availability Statement

The data presented in this study are available on request from the corresponding author.

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## Conflicts of Interest

The authors declare no conflicts of interest.

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